

REPORT

# Estimating the economic benefits of mining expansion and further productivity reforms

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# Summary

#### **Bottom line**

- This report considers two important features of Australia's economic well-being:
  - Australia's ability to cost effectively convert mineral endowments into economic returns for Australians, particularly in response to increased commodity demand from our trading partners.
  - The imperative for ongoing productivity-based policies to ensure continued growth in per person income.
- We illustrate the magnitude of each of these using simulations from a detailed model of the Australian economy:
  - The expansion of mining made households better off by \$14 800 in 2020.
  - Implementing a modest productivity reform agenda would make households better off by \$11 673 by 2030.
- CIE estimates that in the absence of an expanded mining industry:
  - Australia's real GDP would have been 10 per cent lower during the height of the Global Financial Crisis (2008) and average annual real wage growth between 1998 and 2009 would have been negative (-0.58% instead of 0.53%).
  - Australia's real GDP would have been 13 per cent lower during the first year of the COVID-19 pandemic (2020) and average annual real wage growth between 1998 and 2020 would have been even slower (0.47% instead of 0.74%).
- While Australia's productivity performance over the past two decades has been poor, even a modest productivity improvement of 1 per cent a year could deliver benefits similar and additional to the ongoing expansion of mining.

#### Australia's mineral assets

- Australia has significant resources of the minerals relied upon in modern economies for a wide variety of purposes.
- These natural endowments have economic value because mining companies have the technology and skills to discover, extract, process, transport and ship mineral products efficiently and competitively.
- Increasing world demand for minerals driven by the growth and development of emerging economies – has induced a substantial increase in the size of the Australian mining industry and continues to support significant streams of export revenue.

- The share of mining in the economy has increased from under 5 per cent 15 years ago to 10 per cent currently.
- Direct employment in mining has increased from approximately 130,000 people 15 years ago to more than 240,000 currently.

#### **Benefits from the expansion of mining**

- Using an economic model, we can compare actual outcomes (with the expansion of mining) with a constructed scenario of what the economy would be like without the expansion of mining.
  - The difference between these is one measure of the economic benefits of the mining sector and its ability to respond to international demand.
  - This approach is similar to that taken by Reserve Bank economists in 2014, who estimated the effects of the price and investment phases of the mining boom on employment, wages and household income.
  - These economists found that the first ten years of the mining boom:
    - ... Raised average real wages by 6 per cent;
    - ... Increased per capita household disposable income by 13 per cent; and
    - ... Lowered the unemployment rate by approximately 1.25 percentage points.<sup>1</sup>
  - CIE's analysis complements and updates this work by extending the modelled scenario to the third and ongoing phase of the expansion of mining; namely the production/export phase.
- Table 1 shows, for two representative years (2008 and 2020) the differences in GDP per person, and real consumption per household and real wage growth brought about by the mining sector.

Scenario	Real GI	Real GDP per person \$		Real consumption per household \$		Real wage growth (average annual %)	
	2008	2020	2008	2020	1998 to 2009	1998 to 2020	
With more mining	69 789	75 771	102 459	105 976	0.53	0.74	
Without more mining	62 256	66 036	90 237	91 170	-0.58	0.47	
Difference	7 533	9 735	12 222	14 806	1.11	0.27	

#### **1** Benefits from the expansion of mining

Source: CIE simulation estimates

The results indicate that the expansion of mining has led to improved economic welfare (compared with what it would otherwise have been) of \$9 700 per person in terms of GDP, and \$14 800 per household in terms of real consumption.

<sup>&</sup>lt;sup>1</sup> Peter Downes, Kevin Hanslow and Peter Tulip, *The Effect of the Mining Boom on the Australian Economy*, RBA Research Discussion Paper No. 2014-08, 8 August 2014.

#### The need for ongoing productivity growth

- Australia's economic history indicates that ongoing productivity growth progressively doing more with the same resources and innovating to find new ways of doing things — is the major driver of economic welfare per person.
- While the configuration of Australia's comparative advantage in minerals exports is likely to change over time, enhancing innovation and flexibility in the economy will ensure continued economic prosperity.
- Many factors determine Australia's productivity performance, but Australia's experience — particularly in the reform era starting in the 1990s with National Competition Policy and related reforms — indicates that productivity reforms can substantively increase productivity growth.
- A persistent yet modest productivity reform agenda including a lower corporate tax rate for all businesses, better regulatory settings for international investment, incremental improvements to industrial relations rules, and implementation of an industry-focused skills program – could easily lead to a 1-per cent-a-year improvement in labour productivity.
- **Table 2 shows the effect of such higher productivity growth. It could lead to:** 
  - An increase of \$9 942 in per person GDP by 2030 (relative to what would otherwise have been the case); and
- Scenario Real GDP (\$b) Real consumption **Real GDP per** Real consumption person (\$) per household (\$) (\$b) 2030 2030 2030 2030 Business as usual 87 953 1 389 123 856 2 5 6 5 With productivity dividend 2 855 97 896 1 5 2 0 135 529 Difference 290 9 9 4 2 131 11 673

#### - An increase in real consumption per household of \$11 673.

2 Benefits of 1 per cent a year higher labour productivity growth

Source: CIE modelling estimates

A more ambitious productivity agenda could be expected to generate higher income gains for workers and households.

#### Microeconomic reform to complement macro' policies

- Macroeconomic policies, in particular fiscal policy involving large expenditures and the build-up of debt can only address economic issues in the short term.
- The medium to long term outcomes for the Australian economy depend fundamentally on our ability to adapt to changing economic circumstances.
  - On the one hand, to be flexible enough to take advantage of demand for our products, including in the minerals sector; and

- On the other hand, to establish a long-term microeconomic or structural framework to ensure continued and improved growth in productivity.

# 1 Introduction

This report considers two key aspects of the Australian economy:

- First, the recent importance of the mining sector to Australia's overall economic performance given the ability of the sector to respond to increasing world demand for Australia's mineral products; and
- Second, the importance of ongoing economic reforms to ensure productivity improvements for future economic growth.

These two aspects of the economy are related in that they both capture different ways of increasing economic welfare per person — through terms of trade improvements in the case of the expansion of mining and through improving productivity in the case of economic reforms.

Both parts of the analysis involve the use of an economic model to simulate the implications of a smaller mining sector along with the implications of higher labour productivity growth — compared with what is likely to happen under 'business as usual'.

Here productivity refers to increasing the rate of output (goods or services) from a given level of inputs (labour, land, capital and energy) or maintaining a given rate of output with fewer inputs. Productivity growth can be achieved by improving the efficiency of existing production techniques, or by significantly changing the method of supplying goods or services – that is, through innovation. It is also influenced by the policy environment which affects both the incentives and flexibility to adjust as the world changes.

Chapter 2 summarises the importance of the mining sector and provides measures of the economic benefits it provides. Chapter 3 considers the importance of productivity growth in long term economic well-being, particularly as it relates to an ongoing program of economic reform.

The appendix provides details of the modelling approach.

# 2 Mining in the economy

# Background

#### The Australian mining industry

Mining is a key part of Australia's diverse economy. The industry engages in a variety of economic activities — from exploration to construction, financing to technical development and transport logistics to exporting — that serve to convert mineral resources in the ground to income and economic activity for Australians.

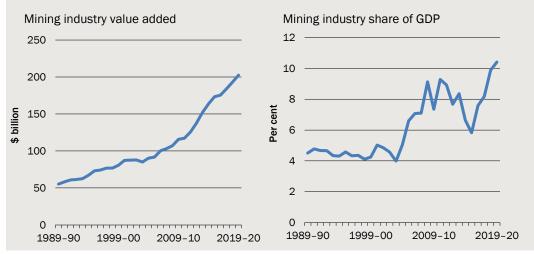
Through these activities Australia produces a wide variety of the key minerals used in modern economies including iron ore, coal, bauxite and copper. Most of this production is exported making mineral and energy commodities Australia's largest source of export income. These exports have increased substantially in the 21st century in a period often referred to as Australia's mining boom.

# The recent expansion of the mining sector

## Value added and mining's share of GDP

The period since 1989-90 has seen a steady increase in the real value added of the mining industry, going from around \$55 billion in 1989-90 to around \$200 billion currently. (See the left panel of chart 2.1). This increase in real production reflects the investment, construction and then production activities of the mining sector in response to a variety of factors, including increases in commodity prices.

At the same time, the share of mining in Australian GDP has also increased, more than doubling from around 4.5 per cent in 1989-90 to around 10 per cent now. (See the right panel of chart 2.1).



#### 2.1 Mining industry real value added and share of GDP

Data source: ABS

It is interesting to note that while real mining value added increased steadily over the period shown here, the mining share of GDP remained static until around 2003-04, after which it rapidly increased to a peak in 2010-11 before falling to 2015-16 before rapidly increasing again to 2019-20.

This pattern mostly reflects the changes in prices received for Australian minerals on the export market. While the real value added measure is designed to abstract from price changes, the returns to Australian from our mineral activities very much depend on real export prices which are included in the GDP share calculations.

#### **Real commodity prices**

Chart 2.2 shows movements in real commodity prices since 1982. This chart clearly shows the rapid increase in prices from 2004 to 2011, followed by a decline and then an increase again in recent years.



#### 2.2 Real mineral commodity prices

Data source: OECD, G7.

The price effect is an important part of understanding the value of the mining industry to Australia, as the improvement in Australia's terms of trade reflected in these numbers is an important source of economic gain. Along with labour productivity discussed in chapter 3, and improvement in the terms of trade is an important contributor to increases in economic welfare per capita.

# Calculating the total economic effect of the mining industry

#### Economic linkages

The Australian mining industry contributes to the economy in a variety of ways and mining is linked throughout the economy through a number of mechanisms.

The overall mining industry it is a major purchaser of construction services, financial services and also technical and scientific services. The purchase of construction services reflects both the investment phase of mineral production (establishing a working mine and in some cases port facilities) as well as ongoing mine development and maintenance.

The purchase of financial services reflects the need to finance what are often large and complex projects with long time frames involved.

The purchase of technical and scientific services reflects the fact that modern mining — and particularly exploration — is a technically intensive activity requiring a range of specialist activities.

The share of technical and scientific inputs in total mining intermediate costs is around 13 per cent, which is slightly higher than the economywide average of 11 per cent and compares with magnitude inputs to other highly technical activities<sup>2</sup>.

<sup>&</sup>lt;sup>2</sup> These shares are derived from the ABS *Input-output tables*.

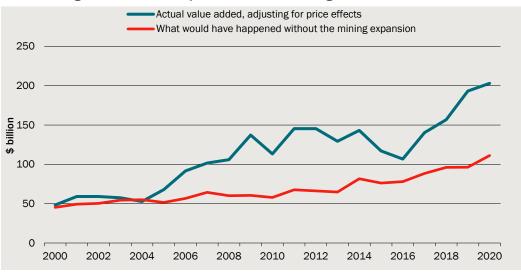
Another major part of mining's economic interactions comes through royalty and tax payments made to various levels of government. These have also steadily increased in recent years, reflecting increases in production and in commodity prices. Total royalty and tax payments are currently around \$39 billion per year<sup>3</sup>.

#### Modelling the impact of mining

One way of adding up all these elements to a total picture of the contribution of the mining sector to the economy is to use an economic model to undertake a 'what if' simulation. This 'what if' simulation uses the model to notionally remove the mining sector from the economy then see what happens to economic activity once economic readjustments have taken place.

Constructing this simulation involves comparing the current set of actual mining outcomes over time with an estimate of what would have happened in the absence of the expansion of mining.

Chart 2.3 shows a 'counterfactual' pathway for the mining sector, in the absence of its relatively rapid expansion from about 2000, compared with what actually took place. Importantly, this comparison is constructed to capture both real production effects of this change in combination with the terms of trade effects, which as noted are a crucial source of economic gain.





Data source: historical data from Resources and Energy Quarterly, counterfactual constructed by the CIE

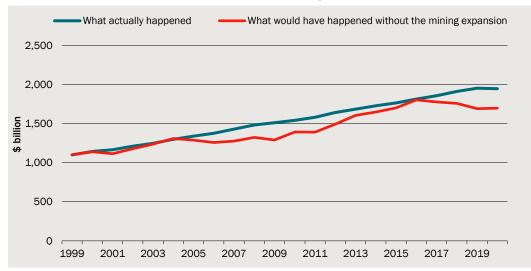
We use an economic model (described in the appendix) to simulate the difference between the two lines in chart 2.3 and then use the results of the model to infer the total contribution of the mining sector.

<sup>3</sup> See Deloitte Access Economics 2021 Estimates of royalties and company tax paid by the minerals sector. https://minerals.org.au/sites/default/files/DAE%20-%20MCA%20-%202019-20%20Royalties%20and%20Company%20Tax.pdf.

# Direct and indirect contribution of mining to GDP

#### Total GDP

Chart 2.4 shows the history of Australian real GDP since 1999. It is largely a story of steady growth, with the small reduction in growth during the financial crisis (2008), and a larger reduction in the last year because of COVID-19.



2.4 Australia's real GDP, with and without mining expansion

Data source: CIE modelling estimates, ABS.

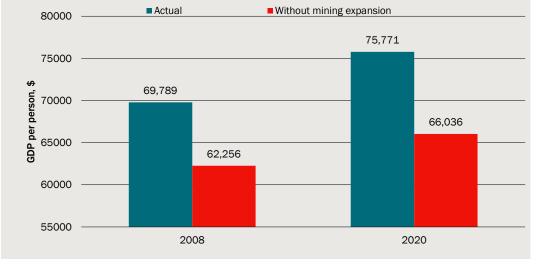
The chart also shows what real GDP would have been in the absence of the expansion of mining; that is in the absence of the recent increase in the mining sector and its economic importance created by the increase in commodity prices (as described above).

The difference between the two lines: one the actual outcomes and the other simulated outcomes assuming no mining expansion, provides a clear indication of the importance of the mining sector to the Australian economy.

During the financial crisis, for example, Australian GDP would have been 10 per cent lower in the absence of the expansion of mining, an outcome which would have made the crisis even more difficult than was the case. Similarly, 2020 GDP would have been 13 per cent lower in the absence of an enlarged mining industry.

#### Real GDP per person

An indication of what this means for real GDP per person is provided in chart 2.5. In 2008, for example, real GDP per person would have been \$7 500 lower that was the case. In 2020 this difference would have been \$9 700 per person.

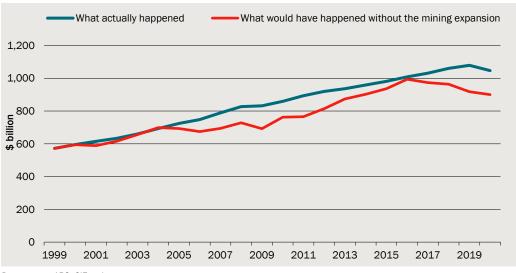


#### 2.5 Real GDP per person

Data source: ABS, CIE modelling estimates.

# Effect on household consumption

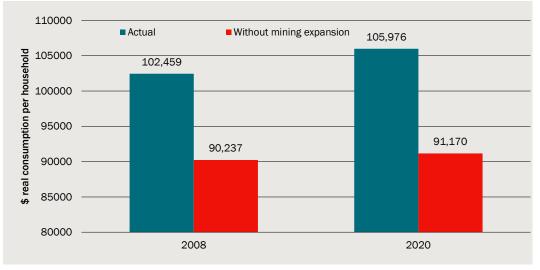
Chart 2.6 performs a similar comparison as for real GDP, this time examining real household consumption. Household consumption as used here is one measure of the benefits to the average Australian household of the increase in direct and indirect economic activity generated and induced by the expansion of mining.



2.6 Real household consumption, with and without mining expansion

Data source: ABS, CIE estimates

An indication of what this means at the household level is provide in chart 2.7 which shows average real consumption per household at two illustrative points 2008 and 2020; both points in time where household income was already challenged by circumstances such as the global financial crisis and the COVID-19 pandemic. In 2008, household income was \$12 200 higher as a consequence of the expansion of mining compared with what it would otherwise have been. In 2020, this difference was \$14 800.

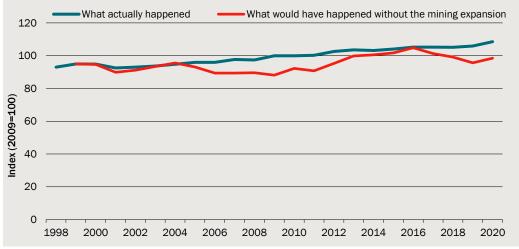


#### 2.7 Real consumption per household

# Real wages

Chart 2.8 shows the pathway for real wages, both with and without the expansion of mining. Real wage growth has been relatively slow in Australia, (partly reflecting low productivity as discussed in chapter 3) but would have been even slower in the absence of direct and induced demand for labour brought about by the expansion of mining. In 2008, for example, real wages would have been 8 per cent lower than otherwise in the absence of an enlarged mining industry. In 2020 this difference would have been 9 per cent.

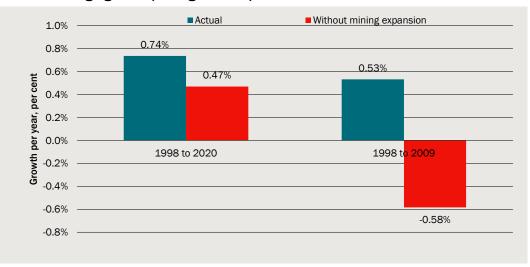
Data source: ABS, CIE estimates.



2.8 Real wages with and without the expansion of mining

Data source: ABS, CIE modelling estimates

As chart 2.9 illustrates, without the expansion of mining, real wage growth would have been 0.47 per cent a year, rather than the actual 0.74 per cent a year between 1998 and 2020. In the lead up to the financial crisis, real wage growth would have been negative in the absence of an enlarged mining industry.



#### 2.9 Real wage growth (average annual)

Data source: ABS, CIE estimates

Using current all employee average weekly earnings of \$1 280, these results imply that:

- In 2008, real wages per employee would have been \$92 per week lower in the absence of the expansion of mining; and
- In 2020, real wages per employee would have been \$120 per week lower in the absence of an enlarged mining industry.

# 3 Labour productivity growth

# Background

Chapter 2 described the per capita economic gains that arise from one important economic mechanism — the effective use of a mineral asset, particularly in response to improvement in terms of trade.

This chapter considers another major contributor to economic welfare per capita (or per household) — labour productivity.

Recent detailed analysis by the Productivity Commission has confirmed that labour productivity growth has played a dominant role in GDP per capita growth over the long term (since Federation)<sup>4</sup>. In the same research, the Productivity Commission also note that historically most real wage growth is also associated with labour productivity growth.

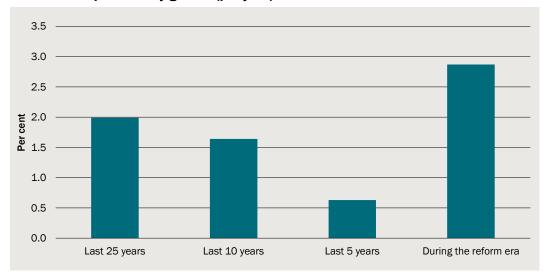
Importantly, the Commission note that while the terms of trade is largely outside of Australia's control (aside from ensuring the flexibility to respond to changes), productivity can substantively be influenced by policy decisions.

# **Recent productivity performance**

Chart 3.1 shows the history of labour productivity growth over the past 25 years. This tells a story of steadily declining growth in recent years (compared with historical averages) and also dramatically illustrates the difference between the microeconomic and competition policy reform era (the 1990s to the early 2000s) and now<sup>5</sup>.

<sup>&</sup>lt;sup>4</sup> Productivity Commission 2020 *Productivity Insights: Australia's Long Term Productivity Experience*. https://www.pc.gov.au/research/ongoing/productivity-insights/long-term.

<sup>&</sup>lt;sup>5</sup> It is important to note that there are a wide variety of productivity measures that could be used; while their magnitudes differ slightly, they all tell the same basic story.



3.1 Labour productivity growth (per year)

Data source: Australian Bureau of Statistics. Results compiled for the market sector.

# Economic reform and labour productivity

As the Productivity Commission point out, and as widely recognised from Australian economic history, government actions can have a significant influence on productivity and therefore on long run prosperity.

While the government cannot directly influence the terms of trade, for example, it can affect the way in which the economy adjusts to changes in terms of trade, or indeed to other economic changes.

As noted above, productivity during Australia's microeconomic reform era was considerably higher than at other times. While this can be attributed to a wide variety of factors key government actions contributing to this included:

- Australia's unilateral reduction in import barriers;
- A suite of reforms undertaken as part of Australia's National Competition Policy (which in essence involved systematically removing barriers to competition, unless those barriers could be demonstrated to have net benefits); and
- A range of other economic reforms including increased competition in capital markets, infrastructure deregulation and privatisation, labour market reforms, and taxation reform.

The scope for reform to improve incentives and create economic flexibility is not yet completed and there are a wide variety of actions governments could take to further improve productivity and create a foundation for future growth. Many of these have already been set out in a variety of studies by the Productivity Commission and include<sup>6</sup>:

Addressing regulatory impediments to innovation

<sup>&</sup>lt;sup>6</sup> A more detailed list of productivity policies is provided in Banks 2012 *Productivity policies; the 'to do' list*. https://www.pc.gov.au/news-media/speeches/productivity-policies

- Removing regulatory barriers to firm level adjustment and flexibility
- Increasing flexibility and reducing complexity of the industrial relations system
- Further reform of distorting taxes
- Ongoing infrastructure reform.

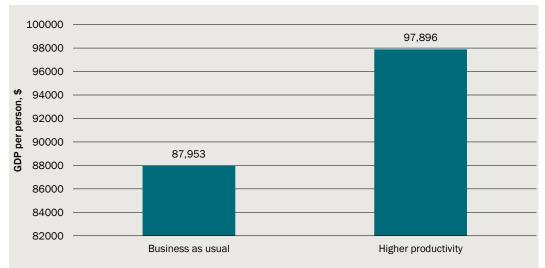
## Effects of higher labour productivity growth

To illustrate the importance of labour productivity growth in determining future GDP and income outcomes, we present results of a simulation showing the implications of a one per cent a year increased labour productivity growth (compared with a baseline of recent growth).

The higher growth could come about through a range of ongoing economic reforms. As the discussion above indicates, a one percentage point increase is consistent with historical experience from the reform era of the 1990s.

#### GDP per person

Chart 3.2 shows the increment in GDP per person that could arise as a result of higher productivity growth. Overall, GDP could be \$9 900 per person higher with higher productivity growth. By way of comparison, this is similar to the effect of the mining expansion in 2020.



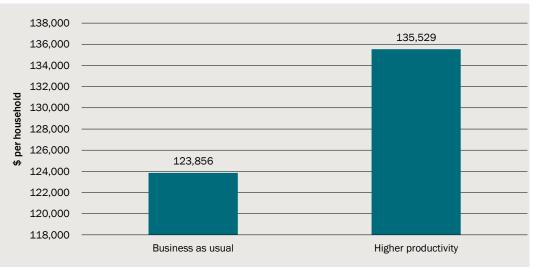
**3.2** Real GDP per person in 2030, business as usual and with productivity reform dividend

Data source: CIE estimates

#### Real consumption per household

Chart 3.3 shows the increment in real consumption per household projected to result from increased productivity. In this case, by 2030, real consumption per household is

projected to be \$11 600 per household higher per year. This is the same overall magnitude, but slightly smaller than the effect of the mining expansion in 2020.



**3.3** Real consumption per household in 2030, business as usual and with productivity reform dividend

Data source: CIE estimates

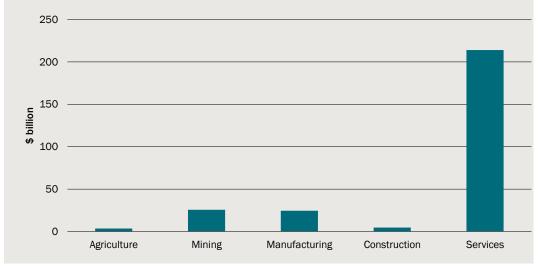
## Real wages

Labour productivity growth allows real wages to increase relative to where they would otherwise have been. With higher productivity, real wages would be 9.4 per cent higher by 2030 than would otherwise have been the case. The growth in real wages with the productivity improvement from 2021 to 2030 is 1.7 per cent a year, more than double the rate without the productivity improvement.

Using the 2020 all employee earnings of \$1 280 per week, this implies that by 2030, real wages would be \$130 per week higher that would have been the case without the productivity improvement.

## Value added by broad sector

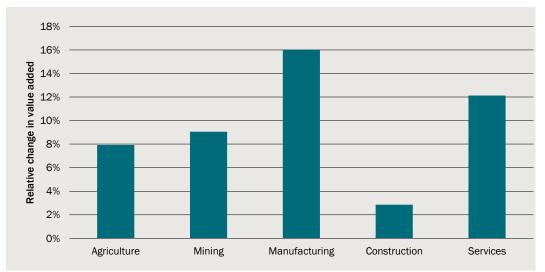
Chart 3.4 shows the changes in value added (in billions of dollars) that would occur in 2030 under higher productivity growth compared with business as usual. The greatest absolute number is for the services sector (as it is the largest sector in the economy and on average very labour intensive) followed by mining and manufacturing.



3.4 Change in value added by sector in 2030, higher labour productivity relative to BAU

Data source: CIE estimates.

Chart 3.5 shows this outcome in percentage terms (that is, the percentage increase in value added, in 2030, with higher productivity growth compared with BAU). In this case, manufacturing has the largest percentage increase, followed by services and then mining and agriculture.



**3.5** Percentage change in value added by sector in 2030, higher labour productivity relative to BAU

Data source: CIE estimates

# 4 Conclusion

Through the use of an economic model to simulate the effect of 'removing' the expansion of mining, this report has found that the twenty-first century enlargement of mining — and the mining industry's ability to cost effectively respond to international demand for mineral products, taking advantage of an improvement in Australia's terms of trade — has provided a major source of economic benefits to the Australia economy.

Importantly, these benefits have accrued at times when there have been other stresses on the economy, including the 2008 global financial crisis and the 2020 recession induced by the COVID-19 pandemic.

At the same time, the report notes that long term prosperity for the Australian economy requires a policy focus on improving labour productivity. Australia's labour productivity performance has been poor in recent years, but Australia's long-term experience indicates that labour productivity is the major source of per person economic growth.

Using an economic model, we estimate that a 1 per cent a year labour productivity improvement would, by 2030, lead to economic benefits very similar in magnitude to the mining expansion. This could be achieved through a relatively modest reform agenda, with greater reforms leading to greater benefits.

# A Modelling details

# Background

The approach taken in this report to look at the implications of the expansion of mining is in many ways similar to recent work at the Reserve Bank of Australia, in particular the 2014 report by Downes, Hanslow and Tulip *The Effect of the Mining Boom on the Australian Economy* (Research Discussion Paper RDP 2014-08).

The modelling framework described below is similar to that used by Downes *et al.*, and while our analysis covers a longer period, the overall magnitude of results is similar.

# The model used

The economywide or computable general equilibrium (CGE) model of the Australian economies to be used for the analysis is the CIE REGIONS model.

The model was developed by the Centre for International Economics (CIE) based on the publicly available MMRF-NRA (Monash-Multiregional Forecasting — National Reform Agenda) model used by the Productivity Commission.<sup>7</sup> The CIE has updated the model and introduced a more detailed treatment of state/territory government fiscal revenues and expenditures.

Like other economywide models, CIE REGIONS captures the interactions between different sectors of the economy (and between different states). The model is able to trace through the subsequent and flow on effects of mining industry activity and spending, along with the implications of productivity improvements by sector.

Some of the key aspects of the model include that it:

- uses the latest input-output tables
- provides a detailed account of industry activity, investment, imports, exports, changes in prices, employment, household spending and savings and many other factors;
- identifies 58 industries and commodities (based on the input-output industry classification, table A.1), including detailed primary energy and electricity generation and supply sectors
- accounts for Australia's six states and two territories as distinct regions
  - accounts for differing economic fundamentals in the states and territories

<sup>7</sup> Productivity Commission 2006, Potential Benefits of the National Reform Agenda, Report to the Council of Australian Governments.

 state and territory results can be further disaggregated down to statistical division (SD) level or other more disaggregated level

No.	Industry/commodity	No.	Industry/commodity
1	Livestock	30	Electricity generation – hydro
2	Crops	31	Electricity generation – other
3	Forestry	32	Electricity supply
4	Fishing	33	Gas supply
5	Coal	34	Water supply
6	Oil	35	Construction
7	Gas	36	Wholesale trade
8	Iron ore	37	Retail trade
9	Other metal ores	38	Mechanical repairs
10	Other mining	39	Accommodation and food services
11	Food, drink and tobacco	40	Road passenger transport
12	Textiles, clothing and footwear	41	Road freight transport
13	Wood products	42	Rail passenger transport
14	Paper products	43	Rail freight transport
15	Printing and publishing	44	Pipelines
16	Petroleum products	45	Ports
17	Chemicals	46	Transport services
18	Rubber and plastic products	47	Water freight transport
19	Other non-metal construction materials	48	Ship charter
20	Cement	49	Air passenger transport
21	Iron and steel	50	Air freight transport
22	Other metals	51	Communication services
23	Metal products	52	Finance
24	Transport equipment	53	Business services
25	Other equipment	54	Dwellings
26	Other manufacturing	55	Government administration and defence
27	Electricity generation – coal	56	Education
28	Electricity generation – gas	57	Health
29	Electricity generation – oil	58	Other services

#### A.1 Industries/commodities identified in CIE-REGIONS

Source: CIE-REGIONS database

- includes specific details about the budgetary revenues and expenditures of each of the eight state and territory governments and the Australian Government (the government finances in CIE-REGIONS align as closely as practicable to the ABS government finance data)
  - specifically accounts for major taxes including land taxes, payroll taxes, stamp duties and others at the state level, as well as income taxes, tariffs, excise, the GST and other taxes at the federal level
  - traces out the impact of transfers between governments
- can be run in a static or dynamic mode. The dynamic version allows analysis to trace impacts over time as the economy adjusts, being particularly useful over the medium to longer terms.

The dynamics in the model are recursive dynamic, that is, economic agents make their decision based on current conditions and the market equilibrium is established at the end of each period (year).

#### Assumptions about productivity-enhancing reforms

CIE assumes that the prevailing national government successfully pursues a modest range of policies that together increase national labour productivity by 1 per cent a year. Specific measures could include:

- lowering the company tax rate for large businesses to 27 per cent (noting that the rate for small and medium-sized businesses is currently 27.5 per cent and is scheduled to reduce to 25 per cent by 2021-22);
- implementing single-touch environmental approvals underpinned by national environmental standards for Commonwealth environmental matters
- improving regulatory settings such that, for example, foreign direct investment in mining increases by 5 per cent a year;
- implementing the changes to enterprise agreements contained in the 23 February draft of the Fair Work Amendment (Supporting Australia's Jobs and Economic Recovery) Bill 2021, notably a more efficient process for approving enterprise agreements and allowing greenfields agreements of up to eight years' duration for major projects;
- reducing the average time taken to terminate expired enterprise agreements (where termination is contested) from 18 months to 6 months, by instituting a more practical test for the Fair Work Commission to apply; and
- progressing and enhancing government and industry workforce initiatives so that, for example, 10 per cent of the minerals industry workforce are trained or upskilled each year.

#### Real consumption and GDP pathways with and without mining expansion

Table A.2 shows the real consumption and GDP pathways, with and without the expansion of the mining sector.

	Real GDP		Real consumption	
	Base	Without more mining	Base	Without more mining
1999	1 100	1 100	572	572
2000	1 143	1 139	596	595
2001	1 165	1 115	615	589
2002	1 212	1 179	634	617
2003	1 248	1 237	660	656
2004	1 299	1 309	693	699
2005	1 340	1 288	725	694
2006	1 378	1 258	748	675
2007	1 431	1276	789	694
2008	1 483	1 323	828	729
2009	1 512	1 291	832	693
2010	1 543	1 393	859	762
2011	1 581	1 391	894	765
2012	1 643	1 494	920	815
2013	1 685	1 606	936	875
2014	1 728	1648	959	902
2015	1 766	1 702	982	937
2016	1 815	1804	1 009	994
2017	1 857	1777	1 032	974
2018	1 911	1 758	1061	965
2019	1 953	1 691	1 080	919
2020	1 947	1 697	1 047	901

#### A.2 Real GDP and consumption, \$ billion

Source: ABS, CIE model estimates

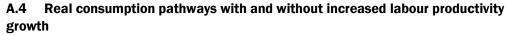
## Real GDP and real consumption with productivity improvements

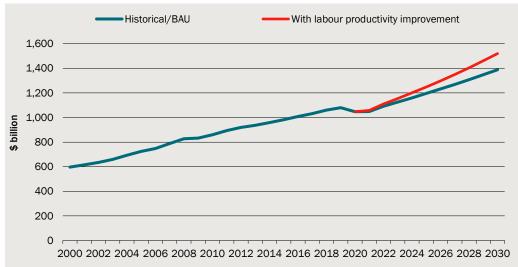
Charts A.3 and A.4 show the pathways for aggregate real GDP and real household consumption under 'business as usual' and with a 1 per cent increases in average annual labour productivity growth.



A.3 Real GDP pathways with and without increased labour productivity growth

Data source: ABS, CIE modelling estimates





Data source: ABS. CIE modelling estimates

The analysis reported in the main body of the report assumes population in 2030 to be 29.166 million based on ABS low migration projections. This corresponds to a projected 11 217 000 households.



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